# Modeling for California Water Policy Analysis

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# Uncertainty Challenges Decisionmaking for California Water Resource Planning

- Water demand will exceed existing supplies more frequently in the future without appropriate policy action
- Countless <u>uncertain factors</u> drive future supply and demand
- 2003 Water Plan proposes numerous strategies for assuring sufficient supply to meet future demand
- Performance of options contingent upon the uncertainties
  - Water needs
  - Policy cost, effectiveness, & unintended consequences
- Hinders agreement and confidence in chosen strategies

# "Predict-then-Act" Methods Can Complicate Conversations about Deep Uncertainty

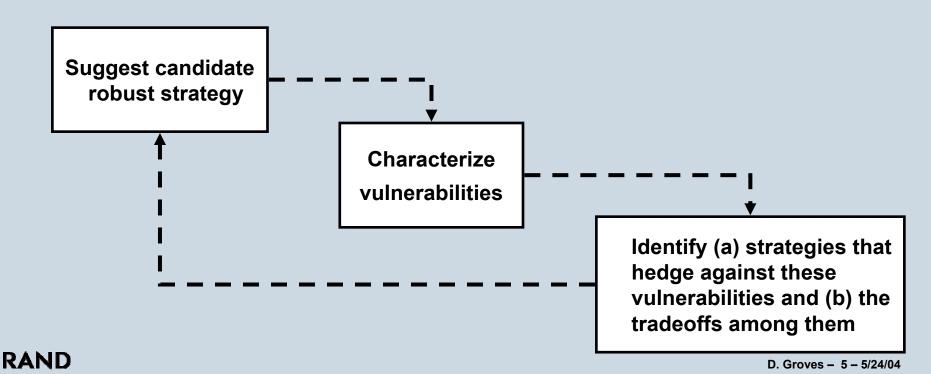
- Traditional analytic methods characterize uncertainties prior to assessing alternative decisions
  - Require estimates of probability distributions
  - Aggregate across uncertainties, imbedding them within analysis
- Decisions can go awry if decisionmakers assume risks are well-characterized when they are not
  - Uncertainties are underestimated
  - Competing analyses and assumptions lead to gridlock
  - Misplaced concreteness can blind decisionmakers to surprise

### Scenarios Help Decisionmakers "See" Uncertainties

- Bring out uncertainties from within a model for decisionmakers and stakeholders to grapple with
- Leads to:
  - hedging strategies
  - new policy ideas
  - better <u>communication</u> about options and trade-offs
- Questions and issues remain:
  - How are scenarios selected?
  - Do they span ALL the important uncertainties?
  - Have the best new strategies been identified?

### Robust Decisionmaking Uses Screening Models Generate and Evaluate Many Scenarios

- RDM is an iterative, analytic process that
  - identifies strategies whose performance is largely insensitive to poorly characterized uncertainties
  - characterizes a small number of irreducible <u>tradeoffs</u> inherent in the choice among such robust strategies



### Robust Decisionmaking Can Help California Water Planners Consider Uncertainties

- Add rigor and objectivity to scenario selection
  - Build upon narrative scenarios in 2003 B-160
- Use scenarios to <u>evaluate</u> and <u>generate</u> robust policies
  - Adaptive
  - Diversified
  - Distributed
- Improve participation of stakeholders and decisionmakers in analysis
  - Accommodate disagreement on details and views

### RDM Can Address The Following Questions

- Which supply and demand <u>scenarios</u> should we be concerned about?
- What combination of new supply, new facilities, use efficiency improvements, and water transfers most <u>acceptably hedge</u> against risks of water shortages over then next 30 years?
- How should or could California <u>prepare</u> for the possible effects of climate change on water resources?
- and others....

### Needed: Low-resolution Water Supply and Demand Scenario Generator

- Advantages of a low-resolution model
  - Fast replicating
  - Easily modifiable and updateable
  - Understandable by decisionmakers and stakeholders
- High resolution models inform low-resolution model
  - Scenario generator as a model of models (metamodel)
- High resolution models follow-up on promising results from work with low-resolution models

#### A Simple Scenario Generator in Development

General Specs

Estimate ranges of future supply and demand

- Reflect key uncertainties and policies

Evaluate performance of policies by cost and supply

reliability

Spatial Granularity

By System

- SWP deliveries
- CVP deliveries
- Local Imports
- Colorado imports
- By Hydrologic Region (10)
  - Supply

Demand



#### Reflects Often Ignored Uncertainties

#### Supply

- Rainfall and snow changes (prolonged drought and climate change)
- Colorado River imports
- Groundwater yield (reduced recharge & pollution)

#### Demand

- Demographic, economic, and agricultural trends
- Use per capita, economic output, and agricultural activity
- Environmental regulations

#### Evaluates Leading Strategies

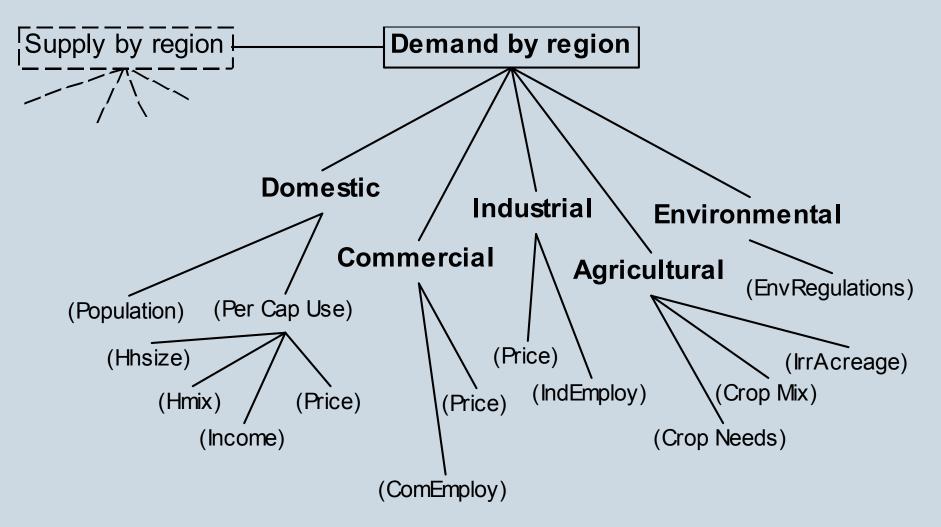
Supply augmenting policies from 2003 Water Plan

Demand	Surface Supply	Groundwater	Treated	
Urban use	System reoperation	Conjunctive	Recycled municipal	
efficiency	System reoperation	management	wastewater	
Agricultural use	Surface storage	Aquifer	Desalination	
efficiency	Surface storage	remediation		
Agriculture to	Precipitation			
urban transfers	enhancement			

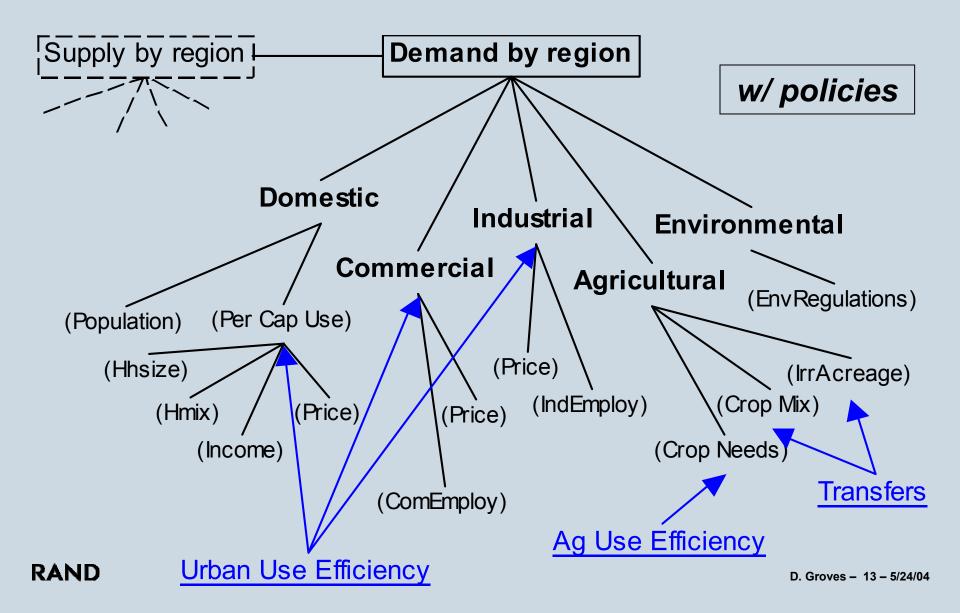
#### Policy Timing

- Period 1 (2005-2015)
- Period 2 (2015-2030)

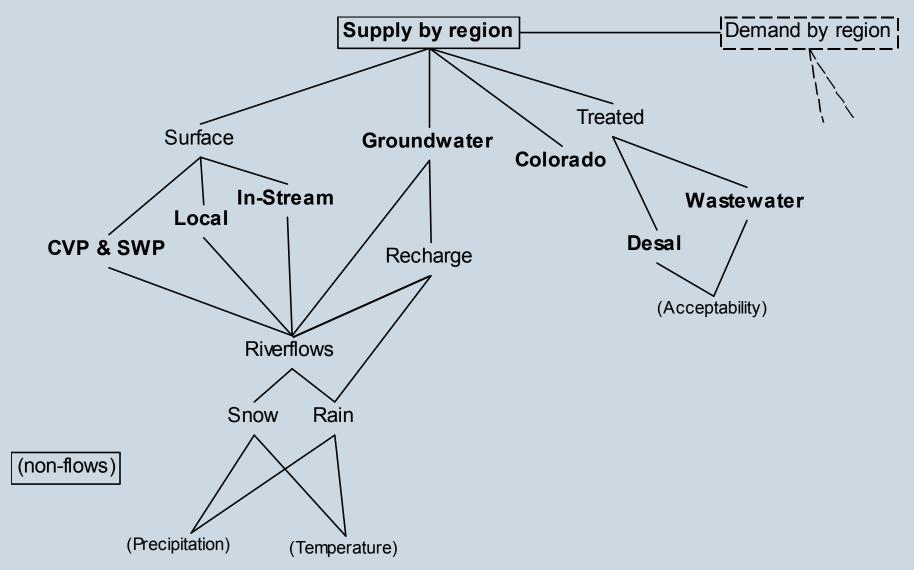
# Demand Estimated Using Simple Relationships Between Factors



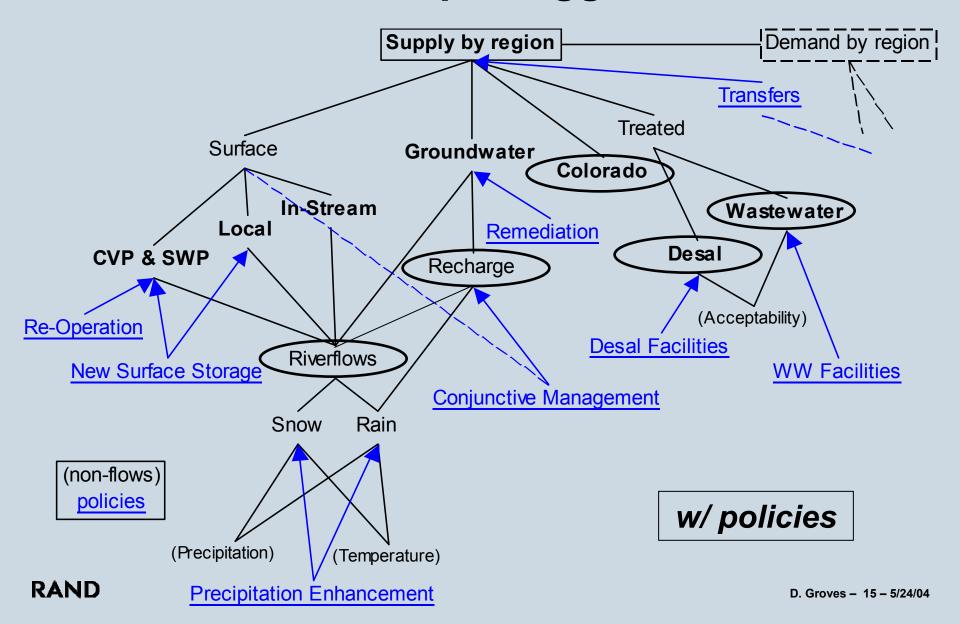
#### Policies Can Impact Demand



#### Supplies Can Be Estimated At Different Levels



#### Policies & relationships suggest level of detail



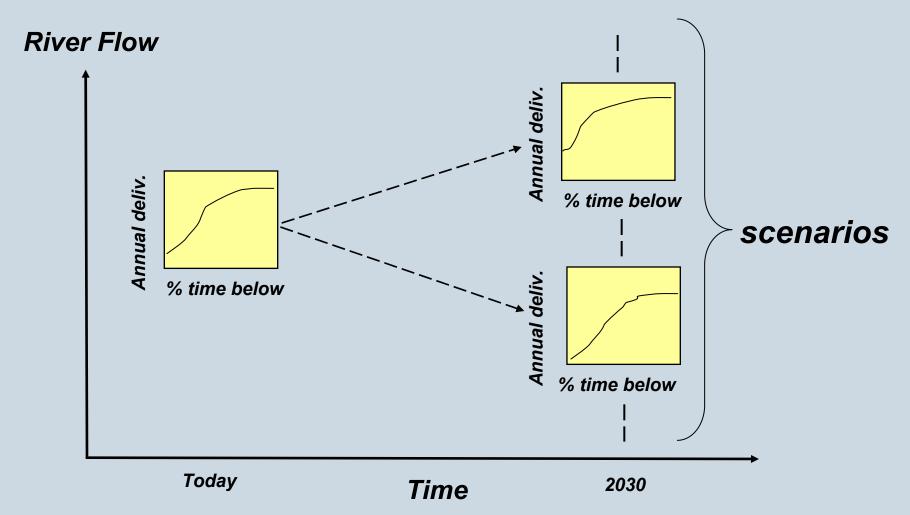
#### Time step, trends, and variability

- Time Step: Annually from 2000 2030 (easily changed)
- Trends: Uncertain trends in factors affecting water supply and demand
- Interannual supply <u>variability</u> is substantial
  - Option A) <u>Ignore it</u>
    - Expected supply through 2030
    - Normal and drought year supply (like previous Water Plans)
  - Option B) <u>Represent</u> it using probability distribution functions
    - Trends in other factors may affect future delivery pdfs
  - Option C) <u>Simulate</u> it explicitly
    - Each scenario corresponds to a simulated hydrology
    - Scenarios reflect background variability AND uncertainties about trends

### PDFs Characterize Variability But With Important Limitations

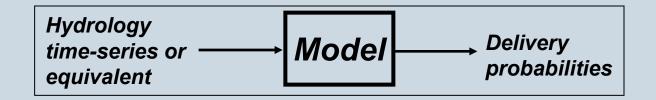
- Using PDFs assumes stationarity (the future will be like the past)
- Extremes of the PDF are based on small samples
- 3) Assume time ordering of events is not important
  - Poor assumption for California water resources

## Relax Stationarity Assumption with Alternative PDFs



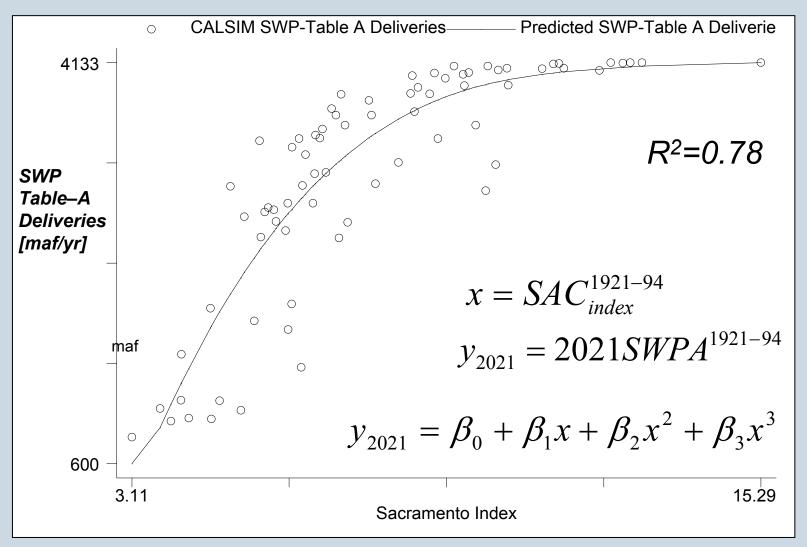
#### Use Models to Generate Alternative PDFs

- SWP and CVP: ~ 20% of non-environ. supply
  - Delivery variability largely explained by variability in the flows of the rivers feeding into the Sacramento and San Joaquin Rivers.
  - To generate scenarios of future deliveries:

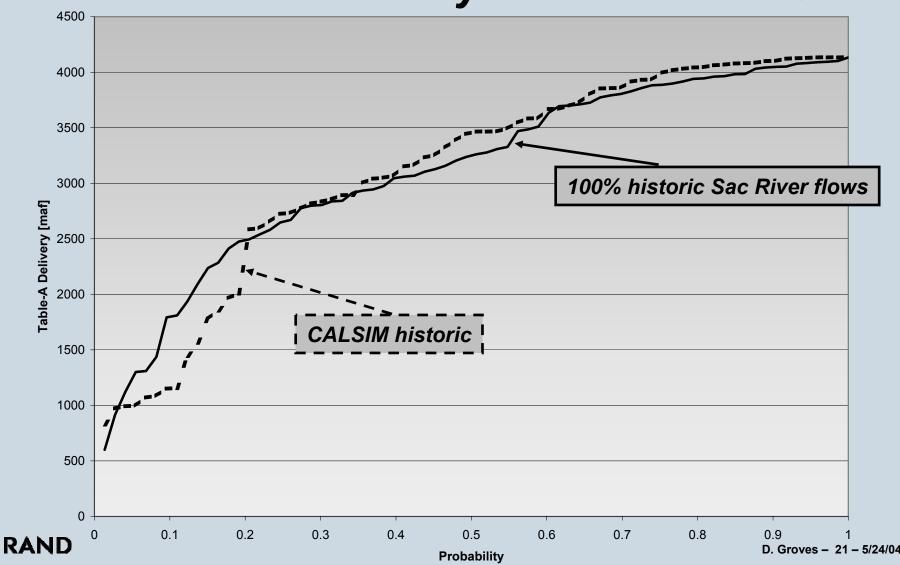


- "Model" could be CALSIM or more simply heuristic
  - Example: one based upon the Sacramento River Index

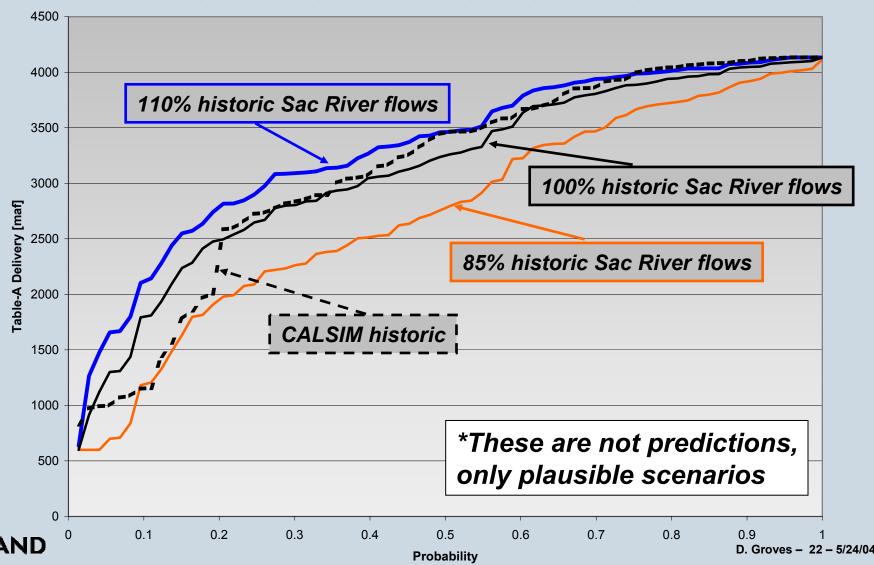
#### Sac River Index Can Explain 78% of CALSIM-Modeled Variance in SWP Table-A Deliveries



# Approximate CALSIM-estimated SWP Table-A delivery PDF with heuristic



## Create delivery scenarios via parametric variation of Sacramento River Index



#### **Demand Components and Factors**

Demand Factors		Uncertain Trends	Policy Levers	
Urban			,	
Single Fam	SF Homes per home use	Geometric Geometric	Urban WU Efficiency	
Multi Fam	MF Homes per home use	Geometric Geometric	Urban WU Efficiency	
Commercial	Comm. Employment per employee use	Geometric Geometric	Urban WU Efficiency	
Industrial	Indust. Employment per employee use	Geometric Geometric		
Public	Total Population per capita use	Geometric Geometric	Urban WU Efficiency	
<b>Agricultural</b> Water Use by Crop	Irrigated Acreage	Linear	Water Transfers	
	Applied Water <u>Consumed Fraction</u> ETAW	Geometric	Water Use Efficiency	
	Effective Precipitation Evapotranpiration	Related to supply		
	<u>ET Yield</u> <u>ET Irr. Method</u>	Linear Linear	Water Use Efficiency	
Environmental				
Bay-Delta Wild & Scenic	Environmental Regulations W&S River Flows	Discrete changes N.A.	Change Regulations N.A.	

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### Supply Components and Factors

upply	Factors	Uncertain Trends	Time Variability	Policy Levers
Surface			-	-
CV Projects SWP CVP	Sac. River Index	Linear	Delivery PDFs	Dam Reoperations Surface Storage Precipitation Enhancement
Local Imports	Tuelumene Diver Fleur	Linner	Delivery DDFe	Dunainitation Enhancement
Hetch Hetchy	Tuolumne River Flow	Linear	Delivery PDFs	Precipitation Enhancement
EBMUD	Mokelumne River Flow	Linear	Delivery PDFs	Precipitation Enhancement
LA Aqueduct	Mono & Owens Runoff	Linear	Delivery PDFs	Precipitation Enhancement
Local	Precipitation Indices	Linear	Precip. PDFs	Precipitation Enhancement
In-stream				
Delta	Sac. River Index	Linear	Delivery PDFs	
Wild & Scenic	(Supply = Env. Demand)	N.A.	N.A.	
Groundwater				
Aquifers	Recharge			
•	Precipitation	Linear	Average	
	Artificial recharge	Linear	Average	Conjuntive Use
	Pollution Loads	Linear	Average	Aquifer Remediation
Imports				
Colorado River		Linear	Yield PDFs	
Treated				
Treated Wastewater				
	Facilities	Linear	Average	New Facilities
	Acceptance	Linear	Average	
Desalinated				
	Facilities	Linear	Average	New Facilities
	Acceptance	Linear	Average	

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#### Next Steps

- Approximate other deliveries from CALSIM runs
  - SWP non-Table-A
  - CVP
  - Local imports (e.g. EBMUD, SF, and LA)
- Parameterize policy impacts upon supplies
  - How would new surface storage affect PDFs
- Alternatives
  - Identify better model to drive delivery probabilities (CALSIM Allocation Model?)

### RDM Example



# RDM Manages Complicated Problems Without Assumptions of Predict-Then-Act

"What near-term actions will help ensure strong economic growth and a healthy environment over the course of the 21st century?"\*

- Used "Toy" systems-dynamics model with
  - 41 input parameters representing uncertainties about
    - future economic, demographic, and environmental trends
    - values and capabilities of future decisionmakers
- Value functions based loosely on UN Human
   Development Index, which reflects interests of a range of stakeholders
- Considers policies for limiting GHG emissions in the North and South

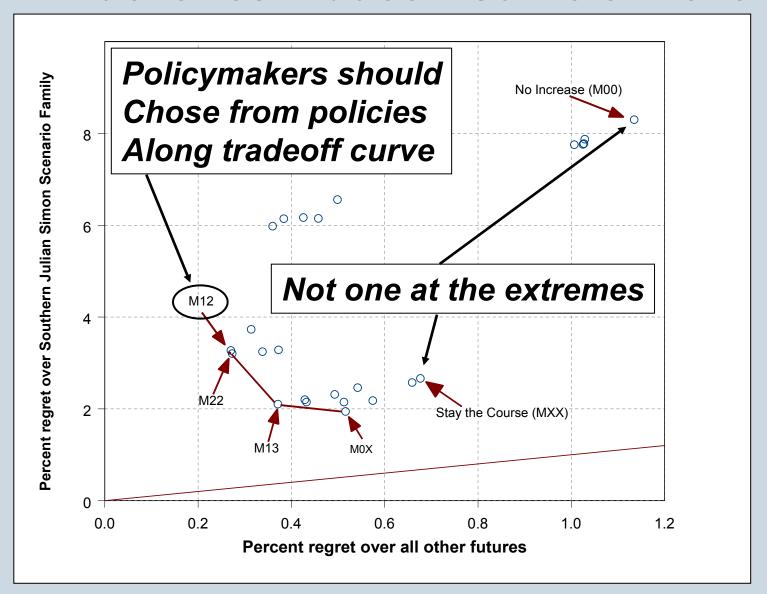
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<sup>\*</sup> See Lempert, Popper, and Bankes. 2003. Shaping the Next Hundred Years: New Methods for Quantitative, Long-Term Policy Analysis, RAND. Available at: (http://www.rand.org/publications/MR/MR1626/)

### Through an Iterative Process RDM Identifies Better Policies

- Across hundreds of thousands of plausible scenarios, identifies a robust policy:
  - Strict emissions controls in North
  - Moderate emissions controls in South
  - "Balanced approach to sustainability"
- Even this policy fails in some plausible futures
  - Statistical techniques identify stressing futures
  - When emission controls are too stringent or unnecessary
  - Concern of the industrialists and/or climate change contrarians

#### RDM Identifies Tradeoff Curve of Policies



### RDM Then Suggests Improved Policies

- Analysis then suggests <u>better policies</u> to <u>hedge</u> against identified uncertainty
  - Add cost constraints (safety-valves)
- New vulnerabilities are identified and new tradeoffs curves are revealed
- Each iteration:
  - Identifies ever-improving policies
  - Reveals those uncertainties most important to decisionmakers